Audit & Anti-Fraud Progress Report

1 January – 31 March 2020

1. INTRODUCTION

1.1 The purpose of this report is to present the performance of the Audit & Anti-Fraud Service for the period April 2019 – March 2020. It covers the areas of work undertaken, progress with implementing audit recommendations and information on current developments in the service area.

1.2 Internal Audit provides an independent continuous review of key and high-risk activities across the Council. It is important that the effectiveness of the work of Internal Audit is monitored and reported in order to comply with the requirements of the Accounts & Audit Regulations 2015 and to provide the necessary assurance on the adequacy of the Internal Audit service. This report, in part, meets these requirements.

# 2. INTERNAL AUDIT RESOURCES AVAILABLE

2.1 The Internal Audit function is an in-house service consisting of two Principal Auditors and four Auditors and is supplemented by specialist IT skills from an external provider in order to undertake technical IT audit reviews. Internal Audit supports the Council's CIPFA trainee programme, trainees rotate every six months. Resources have been impacted by the resignation of one internal auditor at the end of October 2019 and two auditors who left following the Council's voluntary redundancy scheme in February 2020. Additionally, performance has been affected by the Council's response to the coronavirus crisis which hampered the ability of auditors to complete planned work in the final quarter.

2.2 The 2019/20 Audit Plan consisted of 106 audits (of which 40 are schools/children's centres), 30 audits have been postponed or cancelled and six (two schools plus four others) were added since the plan was agreed. These changes are reflected in the Audit Plan at Appendix 2.

### 3. INTERNAL AUDIT KEY PERFORMANCE INDICATORS

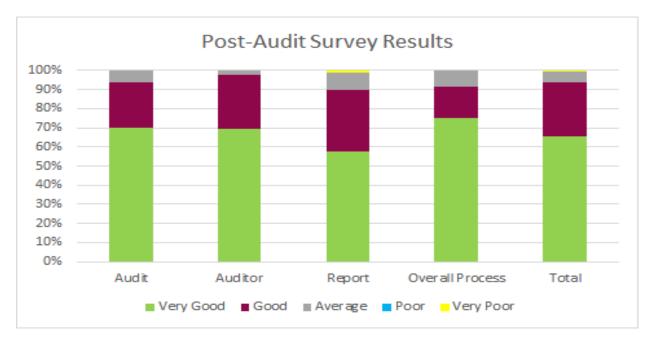
3.1 Internal Audit's performance for 2019/20 against key indicators is shown in Table 1. Post audit survey results are summarised in paragraphs 3.2 – 3.4.

Objective	KPIs	Targets	Actual
Cost & Efficiency	1) Percentage of planned audits completed to final/draft	1) 90% by year end	1) 79% complete or in progress by
To ensure the	report stage		31 March 2020
service provides	2) Average days between		2) 17 days
Value for Money	the end of fieldwork & issue of	2) Less than 15	, ,
	the draft report.	working days	
Quality	1) Percentage of	1) 100%	1) 100%
_	significant recommendations		
To ensure	made which are agreed		
recommendations	2) Percentage of agreed	2) 90%	2) 78% - fully
made by the service	high priority recommendations		implemented**
are agreed and	which are implemented		16% - partially
implemented			implemented
<b>Client Satisfaction</b>	1) Results of Post Audit	1) Responses	1) 100%
	Questionnaires	meeting or	(94% exceeded
To ensure that		exceeding	expectations and
clients are satisfied		expectations	excellent)
with the service and	2) Results of other	2) Satisfactory	2) N/A
consider it to be	Questionnaires		, ´
good quality	3) No. of Complaints /	3) Actual	3) None
	Compliments	numbers reported	
as noregraph C.O.for as	· · · ·		Table 1

\*\* See paragraph 6.2 for explanation

Table 1

3.2 As at 31 March 2020 a total of 65 internal audit reviews have been started from the 2019/20 Plan, 42 have been finalised and a further 5 are at draft report stage. In addition 12 reviews carried forward from the 2018/19 annual plan were completed.



3.3 Post Audit Survey results continue to show that overall expectations of auditees are met or exceeded with 94% responding that expectations were exceeded, see bar chart below.

### 4. SUMMARY OF INTERNAL AUDIT WORK

4.1 Progress with 2019/20 planned audits is summarised in Table 2 below and detailed in Appendix 2.

2019/20 Audit Plan Stage of Audit Activity	Number of assignments	% of the original plan
Scoping/TOR agreed	8	10
Fieldwork in progress	6	7
Draft report issued	9	11
Completed	42	51
Total work completed and in progress	65	79
Original Plan	106	
Cancelled and Postponed	30	
Additional requests	6	
Total Revised Plan	82	

Table 2

4.2 The table shows 65% of the planned assignments have been completed or are in progress.

4.3 Please see details of cancelled/postponed audits in Table 3 below.

Review	Reason for Deferral
Pension Fund	Deferred - management request
Commercialisation	Deferred - management request
Savings Tracking	Deferred
Electoral Services	Deferred due to unexpected
	elections
Environmental Sustainability	Deferred
Grants	Deferred - management request

NNDR/Business Rates	Deferred - revised audit risk
	assessment
Adults with Learning Difficulties	Deferred
Health & Social Care Commissioning/Integrated	Deferred
Commissioning	
Housing with Care	Deferred
Adults Homecare Payments Team	Deferred
Use of UASC-Controlling Migration Fund	Cancelled - management request
Early Years Setting - 15 hours free entitlement	Deferred
Looked After Children Incidentals	Deferred
Consultants	Deferred - management request
Budget Monitoring	Deferred - revised audit risk
	assessment
Treasury & Investments	Deferred - revised audit risk
	assessment
Council Tax	Deferred - revised audit risk
	assessment
IT - Back Office Side (e.g. Licensing, Parking)	Deferred
Capital Schemes- monitoring/PM	Deferred - management request
Build Quality of New Builds	Cancelled
Direct Payments follow-up	On hold
FM in Schools follow-up	Deferred - management request
Wick TMO Follow Up	On hold - management request
Brook Children's Centre	Cancelled - No longer funded by
	LBH
Gainsborough Primary School & Children's Centre	Deferred - management request
Lubavitch Children's Centre	Cancelled - moved to academy
Colvestone Primary School	Deferred - management request
St John the Baptiste CE Primary School	Deferred - new federation
St Matthias CE Primary School	Deferred - new federation

Table 3

4.4 Each completed audit is given an overall assurance grading. These are categorised as 'Significant', 'Reasonable', 'Limited' or 'No' assurance. The assurances given this year are included in Appendix 2. Full definitions can be found in Appendix 3. For those audits finalised this year, including 12 carried forward from the 2018/19 plan, the assurance levels are as follows in Table 4.

Assurance Level	2019/20	2018/19
No	0	0
Limited	2	2
Reasonable	13	7
Significant	27	3
Not Applicable	0	0
Total	42	12
	Table 4	

Table 4

4.5 Where Internal Audit work identifies areas for improvement, recommendations are made to manage the level of risk. These are categorised as 'High', 'Medium' or 'Low' priority. The numbers of High and Medium recommendations issued up to 31 March 2020 are shown in Table 5.

Categorisation of Risk	Definition	Number 2019/20 Plan	Number 2018/19 Plan not previously reported
High	Major issues that we consider need to be brought to the attention of senior management.	16	N/A

Medium	Important issues which should be addressed by management in their areas of responsibility.	82	N/A
	Total	98	N/A

Table 5

### 5. SCHOOLS

5.1 The results of schools' audits are reported to the Hackney Learning Trust (HLT) within the Children's, Adults and Community Health Directorate. In addition, progress with the implementation of agreed recommendations from 2016/17 to the current date are regularly followed up and reported.

5.2 As at 31 March 2020, twentyfour school and children centre audits had been completed, five had been issued with draft reports and terms of reference/fieldwork had started at two schools. The audits focus on the existence and compliance with key financial controls and the adequacy of governance arrangements.

### 6. IMPLEMENTATION OF RECOMMENDATIONS

6.1 In order to track the Council's response to improving the control environment, progress with implementation of agreed internal audit recommendations is tracked. The results of this work for the 'High' priority recommendations from audits undertaken from 2016/17 that were due to be implemented by 31 March 2020 are presented in Table 6.

Directorate	Implemented (including no longer relevant)	Partially Implemented	Not implemented /No response	Not Yet Due	Total*
Children's, Adults and Community Health	15	0	4	0	19
Neighbourhoods and Housing	37	11	0	0	48
Finance & Corporate Resources	16	4	1	0	21
Chief Executive's	5	0	0	0	5
Corporate	3	1	1	0	5
Total number	76	16	6	0	98
Percentage (%)*	78%	16%	6%	n/a	<b>100%</b>

\* Does not include "Not Yet Due"

Table 6

6.2 The Council's target for 2019/20 is 90% of 'High' priority recommendations should be implemented in accordance with agreed timescale. Audit followed up 76 'High' priority recommendations, the implementation rate currently stands at 78% fully implemented, with a further 16% partially implemented.

6.3 Of the 276 'Medium' priority recommendations followed up 81% were assessed as implemented and 11% partially implemented. Details are shown in Table 7.

Directorate	Implemented (including no longer relevant)	Partially Implemented	Not implemented /No Response	Not yet due	Total*
Children's, Adults & Community Health	66	2	4	4	72

Neighbourhoods and Housing	99	18	5	3	122	
Finance & Corporate Resources	106	22	16	1	144	
Chief Executive's	25	0	0	0	25	
Corporate	15	1	3	2	19	
Total number	311	43	28	10	382	
Percentage (%)	81%	11%	8%	n/a	100%	
es not include "Not Yet Due" Table 7						

\* Does not include "Not Yet Due"

6.4. **SCHOOLS** 

Recommendations made during school audits are followed up in the same way as for other recommendations. In circumstances where audits are categorised as 'No' or 'Limited' assurance, or where the school fails to provide progress updates with implementation of 'High' category recommendations, a follow up review is scheduled.

Recommendation Priority	Implemented (including no longer relevant)	Partially Implemented	Not implemented /No Response	Not yet due	Total*	
High	45	4	1	0	50	
Medium	249	7	6	1	262	
Total Number	294	11	7	1	312	
Percentage (%)	94%	4%	2%	n/a	100%	
Does not include "Not Yet Due" Table 8						

#### 7. **DEVELOPMENTS WITHIN INTERNAL AUDIT**

7.1 The Head of Internal Audit & Risk Management remains vacant, covered by an interim. The service, like many services in the Council, was subject to changes resulting from the current voluntary redundancy scheme. This resulted in two auditor posts being deleted. The management, resources and approach adopted by the internal audit team will need to be reviewed as a result of the reduction in resources, however, this has been deferred until the current Covid-19 crisis has passed. Temporary cover was organised from the end of December to assist with completing the audit plan, this resource has been transferred to assist front line services during the crisis.

7.2 The completion of ICT audits have been impacted by the Council's response to the Covid-19 pandemic. These had been scheduled to be completed during Q4 however although work did start this had to be put on hold to allow IT to focus on supporting the Council's management of its workforce. The audits not completed from the 2019/20 plan will be included in the 2020/21 plan if they are still considered relevant.

#### 8. **ANTI FRAUD SERVICE**

8.1 The Anti-Fraud Service consists of three distinct teams; the Audit Investigation Team (AIT), the Tenancy Fraud Team (TFT) and the Pro-Active Fraud Team (PAFT). Following the outcomes of the Council's Voluntary Redundancy Scheme there will be a need to review the structures and resources allocated to these teams. This has also been deferred as a result of the Covid-19 pandemic.

8.2 Statistical information relating to all the work of the Council's Anti-Fraud Teams is attached as Appendix 4.

# 9. CONCLUSIONS

9.1 This report provides details of the performance of the Council's Internal Audit and Anti Fraud Services. It provides assurance that the service is being delivered to meet statutory responsibilities and is continually seeking to improve the standard of its service.

9.2 The ability to complete internal audit reviews has been hampered by the Covid-19 pandemic which has affected the whole country. Where it is possible to undertake work virtually this is being done. Work that has been put on hold will recommence as appropriate when the Council returns to normal.

9.3 Using the cumulative knowledge and experience of the systems and controls in place, including the results of previous audit work and the work undertaken to date, it is considered that overall, throughout the Council there continues to be a sound internal control environment.

	Internal Audit Annual Plan Progress to 31 March 2020 (including 2018/19 audits completed in the year)						
Code	Description	High Priority Recs	Medium Priority Recs	Audit Assurance	Status		
		2018/19	Audits		L		
1819LBH03	Subject Access Requests (SARs)	0	2	Reasonable	Final		
1819CE01	Disclosure & Barring Service (DBS) Checks	0	3	Reasonable	Final		
1819CACH06	SEN 2017/18 Follow up	2	4	Reasonable	Final		
1819FCR01	Health & Safety	0	4	Reasonable	Final		
1819FCR04	Commercial Property – Debt Management	0	2	Reasonable	Final		
1819FCR05	VAT (HLT)	0	4	Reasonable	Final		
1819FCR07	Accounts Payable	0	5	Reasonable	Final		
1819FCR12	Cash Receipting/banking				Deferred to 2020/21		
1819ICT02	iTrent application post implementation review	2	3	Limited	Final		
1819ICT05	End user devices - security (incl. mobile devices, remote access)	0	1	Significant	Final		
1819NH05	Housing Asset Management				Deferred to 2020/21		

1819NH06	Housing Service Control Framework				Deferred to 2020/21
1819NH08	Libraries	0	1	Significant	Final
1819NH13	Waste Collection	0	0	Significant	Final
1819SCH12	Yesodey Hatorah SGS	4	4	Limited	Final
		2019/20 Au	ıdit Plan		
Corporate / Cr	oss Cutting				
1920LBH01	AGS Co-ordination 2018/19 & 2019/20	N/A	N/A	N/A	Completed for 2018/19
1920LBH02	Pension Fund				Deferred to 2020/21
1920LBH03	Payroll	1	3	Reasonable	Final
1920LBH04	Equal Pay				ToR
1920LBH05	Recruitment & Retention Payments	0	1	Significant	Final
1920LBH06	Savings Tracking				
1920LBH07	Contract Management - Performance				ToR
1920LBH08	Commercialisation				Deferred
1920LBH09	IR35				Draft

Chief Executive's							
1920CE01	Electoral Services				Deferred due to unexpected elections		
1920CE02	Environmental Sustainability				Deferred		
1920CE03	Grants				Deferred		
Children, Adul	ts & Community Health						
Adult Services	/Public Health						
1920CACH01	ALD				ToR		
1920CACH02	Residential Care				Deferred		
1920CACH04	Health & Social Care/Integrated Commissioning				ToR		
1920CACH05	Agencies Supplying Care	0	3	Reasonable	Final		
1920CACH06	Housing with Care				ToR		
1920CACH07	Payments Team for Adults Homecare				Deferred		
1920CACH08	Panel Processes	0	2	Significant	Final		
1920CACH09	Brokerage	4	2	Limited	Final		
Children & Families							

				••		
1920CACH10	Safeguarding – New Arrangements	2	9	Limited	Final	
1920CACH11	Use of UASC - Controlling Migration Fund				Cancelled at Management request	
1920CACH12	LAC Incidentals				Deferred	
1920CACH13	Children Leaving Care				WiP	
1920CACH14	Children's Disability Payments				WiP	
Education						
1920CACH15	Schools Overview Report 2018/19				WiP	
1920CACH16	Special Educational Needs (SEN) Transport				Draft	
1920CACH17	Themed audit Early Years Setting -15 hrs free entitlement for 2 yr olds				Deferred	
Public Health						
1920CACH03	Mortuary Statutory Review				Draft	
Follow Up						
1920CACH18	Direct Payments				On Hold	
FINANCE & CORPORATE RESOURCES						
Strategic Property						

				~~~~					
1920FCR01	Consultants				Deferred to 2020/21				
1920FCR02	Management Companies				ToR				
Financial Man	Financial Management								
1920FCR03	Budget Monitoring				Deferred				
1920FCR04	NNDR/Business Rates				Deferred				
1920FCR05	Creditors/Accounts Payable				Draft				
1920FCR06	Treasury and Investments				Deferred				
1920FCR07	General Ledger	0	2	Significant	Final				
1920FCR08	C/Tax & Hackney Housing - Cautionary Contact				Deferred at management request				
1920FCR09	Financial Resilience	0	0	Significant	Final				
Follow Up									
1920FCR14	Accounts Receivable – ASC Debt	1	1	Significant	Final				
1920FCR15	FM in Schools				Deferred at management request				
Customer Ser	vices								
1920FCR10	Council Tax				Deferred				

1920FCR11	Housing Benefits	0	1	Significant	Final
1920FCR12	Cash Receipting/Banking	0	2	Significant	Final
Procurement					
1920FCR13	Single Tender Action (STA) Process	0	4	Reasonable	Final
ІСТ					
1920ICT01	Back Office Side (e.g. Licensing & Parking)				Deferred
1920ICT02	Cyber Resilience				Draft
1920ICT03	Programme & Project Governance, Delivery & QA				ToR
1920ICT04	GDPR - Information/Data Security				ToR
Neighbourhoo	ds & Housing				
Housing					
1920NH01	Arden TMO	1	9	Reasonable	Final
1920NH02	Lordship South TMO	1	8	Reasonable	Final
1920NH03	Wick TMO				On hold at management request
1920NH04	Housing Rents	0	3	Significant	Final

1920NH05	DLO				WIP	
1920NH06	Right To Buy	0	0	Significant	Final	
1920NH07	Major Works				WiP	
1920NH08	Resident Safety Compliance & Testing Team				Deferred	
1920NH09	Housing Capital Budget	0	2	Reasonable	Final	
Public Realm						
1920NH10	Capital Schemes - Monitoring/Project Management				Deferred to 2020/21 at management request	
1920NH12	Parking Income				Draft	
1920NH13	Markets Management				WIP	
Regeneration						
1920NH11	Build Quality on New Builds				Deferred	
1920NH14	Disability Facilities Grant - Private Sector Housing	2	3	Reasonable	Final	
Schools						
Children's Cen	Children's Centres					
1920SCH01	Ann Tayler Children's Centre	0	0	Significant	Final	

1920SCH02	Brook Children's Centre (With School)				Cancelled to do audit with school		
1920SCH03	Clapton Park Children's Centre			Significant	Final		
1920SCH04	Comberton Children's Centre	0	2	Significant	Final		
1920SCH05	Comet Children's Centre			Significant	Final		
1920SCH06	Daubeney Children's Centre	-	-	-	See info for Duabney Primary		
1920SCH07	Fernbank Children's Centre (linked to Jubilee)	-	-	-	See info for Jubilee Primary		
1920SCH08	Gainsborough Children's Centre	-	-	-	See info for Gainsborough Primary		
1920SCH09	Hillside Children's Centre			Significant	Final		
1920SCH10	Linden Children's Centre			Significant	Final		
1920SCH11	Lubavitch Children's Centre (New to LBH)				Cancelled - moved to Academy		
1920SCH12	Mapledene Children's Centre				See info for Queensbridge Primary		
1920SCH13	Morningside Children's Centre	-	-	-	See info for Morningside Primary		
1920SCH14	Sebright Children's Centre	-	-	-	See info for Sebright Primary		
1920SCH15	Tyssen Children's Centre	-	-	-	See info for Tyssen Primary		
Primary Schoo	Primary Schools						

1920SCH16	Betty Layward Primary School	0	4	Reasonable	Final
1920SCH17	Colvestone Primary School				Deferred to 2020/21
1920SCH06	Daubeney Primary School				ToR
1920SCH08	Gainsborough Community School				Deferred
1920SCH19	Gayhurst Community School (Leap Federation)	0	3	Reasonable	Final
1920SCH20	Holy Trinity CE Primary School	0	0	Significant	Final
1920SCH07	Jubilee School (incl Fernbank CC)	0	2	Significant	Final
1920SCH22	Kingsmead Primary School (Leap Federation)	0	0	Reasonable	Final
1920SCH23	Lauriston Primary School				Draft
1920SCH24	Mandeville Primary School (Leap Federation)	0	0	Reasonable	Final
1920SCH13	Morningside Primary School	0	2	Significant	Final
1920SCH26	Our Lady and St Joseph's RC Primary School	0	1	Significant	Final
1920SCH27	Princess May Primary School	1	0	Significant	Final
1920SCH28	Queensbridge Primary School				Deferred
1920SCH29	Randal Cremer Primary School				Draft

1920SCH14	Sebright School				Draft			
1920SCH31	Simon Marks Jewish Primary School	1	1	Significant	Final			
1920SCH32	Sir Thomas Abney School	0	0	Significant	Final			
1920SCH33	St. John the Baptist CE Primary School				Deferred to 2020/21			
1920SCH34	St. Matthias CE Primary School				Deferred to 2020/21			
1920SCH35	St. Monica's Roman Catholic Primary School	0	0	Reasonable	Final			
1920SCH15	Tyssen Community Primary School	0	3	Reasonable	Final			
1920SCH37	Shoreditch Park Primary School	0	2	Significant	Final			
1920SCH41	St Scholastica Catholic Primary School	0	0	Significant	Final			
Secondary Scl	Secondary Schools							
1920SCH38	Cardinal Pole Catholic School	0	2	Significant	Final			
1920SCH39	Our Lady's Convent High School	0	0	Significant	Final			
1920SCH40	The Urswick School	0	0	Significant	Final			

The **Overall Assurance** given in respect of an audit is categorised as follows:

Level of assurance	Description	Link to risk ratings
Significant	Our work found some low impact control weaknesses which, if addressed would improve overall control. However, these weaknesses do not affect key controls and are unlikely to impair the achievement of the objectives of the system. Therefore we can conclude that the key controls have been adequately designed and are operating effectively to deliver the objectives of the system, function or process.	There are two or less medium-rated issues or only low rated or no findings to report.
Reasonable	There are some weaknesses in the design and/or operation of controls which could impair the achievement of the objectives of the system, function or process. However, either their impact would be less than critical or they would be unlikely to occur.	There is no more than one high priority finding and/or a low number of medium rated findings. However, where there are many medium rated findings, consideration will be given as to whether the effect is to reduce the assurance to Limited.
Limited	There are some weaknesses in the design and / or operation of controls which could have a significant impact on the achievement of key system, function or process objectives but should not have a significant impact on the achievement of organisational objectives. However, there are discrete elements of the key system, function or process where we have not identified any significant weaknesses in the design and / or operation of controls which could impair the achievement of the objectives of the system, function or process. We are therefore able to give limited assurance over certain discrete aspects of the system, function or process.	There are up to three high- rated findings. However, if there are three high priority findings and many medium rated findings, consideration will be given as to whether in aggregate the effect is to reduce the opinion to No assurance.
No	There are weaknesses in the design and/or operation of controls which [in aggregate] have a significant impact on the achievement of key system, function or process objectives and may put at risk the achievement of organisation objectives.	There are a significant number of high rated findings (i.e. four or more).

# Anti-Fraud Service:

# **Statistical Information 1 January to 31 March 2020**

# 1. Investigations Referred

The Anti-Fraud service received 620 referrals during 2019/20, which represents a small increase on 2018/19. As new fraud threats have emerged, investigative responses have been developed in partnership with other Council teams and external partners.

Group	Department	Number of Cases Referred in Period	Number of Cases Closed in Period	Cases Currently Under Investigation	Referrals 2019/20 to date	Referrals 2018/19
Neighbourhoods	Neighbourhoods & Housing	0	3	3	6	9
& Housing	Hackney Homes	2	3	4	12	5
(N&H)	Tenancy Fraud	55	75	240	266	263
	Parking	58	67	70	220	198
Children, Adults & Community	Children, Adults & Community Health	2	2	10	10	6
Health (CACH)	Overstaying Families Intervention Team (NRPF)	23	32	22	89	75
	Hackney Learning Trust	3	2	4	5	5
Finance & Corporate Resources (F&CR)	Finance & Resources	0	1	9	12	9
Chief Executive Directorate	Chief Executive Directorate	0	3	1	0	10
Total		143	186	363	620	580

**Note 1:** Fraud reporting is provided at Group Directorate level, with additional detail being provided for areas that were previously separate organisations (Hackney Homes and The Learning Trust) and specific Anti-Fraud projects (Tenancy, Parking and NRPF).

Note 2: Cases closed/under investigation may include those carried forward from previous reporting periods.

### 2. Fraud Enquiries

Investigative support is provided to other bodies undertaking criminal enquiries, including the Police, Home Office and other Local Authorities. The team also supports other LBH teams to obtain information where they do not have direct access and it is available under the Data Protection Act crime prevention and detection gateways.

Source	Number of Cases Referred in period	Number of Cases Closed in period	Cases Currently Under Investigation	2019/20 to date	2018/19
Internal	23	23	0	184	145
Other Local Authorities	14	15	1	64	56
HMRC	2	1	1	16	0
Police	7	8	0	32	68
Immigration	1	1	0	3	11
DWP	148	147	1	708	866
Other	4	3	1	35	77
Total	199	198	4	1042	1223

Table 2

### 3. National Fraud Initiative (NFI) Matches

The NFI is a biennial data matching exercise, the majority of datasets were most recently received in January 2019. Matches are investigated by various LBH teams over the 2 year cycle, AAF investigate some matches and coordinate the Council's overall response. The total number of matches includes a number of recommended cases that are identified as high priority, participants are expected to further risk assess the results to determine which are followed up.

Type of Match	Number of Matches	Cases Under Investigation	Number Matches Cleared NFI2018	Number Matches Cleared NFI2016
Payroll	145	4	81	63
Housing Benefit	3376	6	128	51
Housing Tenants	1443	13	32	68
Right to Buy	55	0	10	1
Housing Waiting List	2614	1	38	88
Concessionary travel / parking	203	0	187	169
Creditors	6,428	0	sample	638
Pensions	217	9	207	171
Council Tax	22608	7,302	2617	3,163
Council Tax Reduction Scheme	2453	32	114	22
Other	72	3	50	29
Total	39,614	7,370	3,464	4,463

Table 3

Council Tax discounts totalling £29,448 have been cancelled following review of the most recent NFI data matches.

The Council is no longer responsible for undertaking Housing Benefit investigations, however, Audit & Anti-Fraud (AAF) are required to undertake a large volume of enquiries in support of DWP investigations into Housing Benefit fraud.

DWP advised Hackney that limited financial support would be provided to the Council to support Housing Benefit investigations in 2019/20. Hackney has continued to fund a part time resource to address specific investigation enquiries, but this is insufficient to allow for review of the thousands of benefit concerns identified by the NFI. The officers that previously undertook this work have all transferred to DWP.

Hackney will be taking part in a national trial with DWP where they will be granted direct access to Hackney's Housing Benefit records. If this trial is successful it is expected that this will reduce the financial burden in providing support to Housing Benefit investigations undertaken by the DWP.

# 4. Analysis of Outcomes

Investigations can result in differing outcomes from prosecution to no further action. Table 4 below details the most common outcomes that result from investigations conducted by the Anti-Fraud Teams.

Outcome	Reporting Period	2019/20 to date	2018/19
Disciplinary action	0	3	8
Resigned as a result of the investigation	1	9	9
Referred to Police or other external body	0	1	12
Prosecution	1	1	1
Referred to Legal Services	6	9	0
Investigation Report/ Management Letter issued	0	10	19
Council service or discount cancelled	16	87	71
Blue Badges recovered	24	41	35
Other fraudulent parking permit recovered	0	0	6
Parking misuse warnings issued	3	19	19
Penalty Charge Notice (PCN) issued	35	71	29
Vehicle removed for parking fraud	32	38	2
Recovery of tenancy	21	85	63
Housing application cancelled or downgraded	7	42	47
Legal action to recover tenancy in progress	81	81	n/a
Right to Buy application withdrawn or cancelled	3	15	13

Resigned as a result of the investigation

As a result of the investigations conducted by the Audit Investigation Team (AIT) one person was prosecuted and a member of staff left while they were under investigation: -

- 1 prosecution for displaying a blue badge that had been reported as stolen
- A staff investigation concerning an undeclared second job

# 5. Financial Losses as a Result of Fraud

The most apparent consequence of many frauds is a financial loss, however, it needs to be noted that it is not always possible to put a value in monetary terms. In many cases the financial loss accounts for only a small amount of the total cost of the fraud, with the additional amount comprising intangibles such as reputational damage, the cost of the investigation and

Table 4

prosecution, additional workplace controls, replacing staff involved and management time taken to deal with the event and its' aftermath.

The following are estimates of the monetary cost for some of Hackney's priority investigation areas based (where relevant) upon the values that the Audit Commission previously calculated as a reasonable estimate of the value nationwide:

### 5.1 <u>Tenancy Fraud Team (TFT)</u>

During the period January to March 2020 a total of 21 tenancies have been recovered by the TFT. Using the Audit Commission figure for the estimated cost of temporary accommodation of  $\pounds$ 18,000 pa, this equates to a saving of  $\pounds$ 378,000.

In the same period seven housing applications have been cancelled following TFT review. These investigations help to ensure that Hackney's social housing is only allocated to those in genuine need. The Audit Commission has variously reported the potential benefit to the public purse of each cancelled application as between £4,000 and £18,000, so the value of this work represents a potential saving of between £28,000 and £126,000.

During this period three Right to Buy (RTB) applications were cancelled following investigation. Each RTB represents a discount of £110,500 on the sale of a Council asset. The value of the discount for the RTBs that were declined represents a total of £331,500.

### 5.2 <u>No Recourse to Public Funds Team (NRPF)</u>

An average weekly support package valued at c£387 is paid to each family supported (applicable to the 'service cancelled' category in Table 4). In the period January to March 2020 sixteen support packages were cancelled or refused following AAF investigations. This equates to a saving in the region of £6,192 per week, if these had been paid for the full financial year it would have cost Hackney approximately £322,868.

### 5.3 Parking Concessions

The Audit Commission estimated the cost of each fraudulently used Blue Badge to be £100 (equivalent to on-street parking costs in the Hackney Central parking zone for less than 39 hours). Fees of £65 are also payable where a Penalty Charge Notice is issued as part of the enforcement process, or £265 if the vehicle is also removed. In this period AIT recovered 24 Blue Badges, this equates to £2,400, and enforcement charges of £8,675 also arose.

The cost for these types of fraud is far greater in terms of the denial of dedicated parking areas to genuine blue badge holders and residents, and the reputational damage that could be caused to Hackney if we were seen not to be tackling the abuse of parking concessions within the borough.

### 5.4 <u>Proactive Fraud Team</u>

AAF has investigated the project management of the former Hackney Homes decent homes and planned maintenance contracts. Some of these works were re-performed at the contractors' expense following our investigation. Evidence of substantial over-claiming for work has been collected which is informing the Council's claim against the contractor's assets following the company going into liquidation.

Our investigation led to further enquiries by the Police which recently concluded with six people being found guilty of charges of bribery, theft and money laundering. One of the defendants was sentenced to six years imprisonment.

### 6. Matters Referred from the Whistleblowing Hotline

All Hackney staff (including Hackney Homes and Hackney Learning Trust) can report concerns about suspected fraud and other serious matters in confidence to a third party whistleblowing hotline. Other referral methods are available (and may indeed be preferable from an investigatory perspective), however, the hotline allows officers to raise a concern that they might not otherwise feel able to report. Two referrals were received via the hotline in the reporting period, neither concerned fraud.

# 7. Regulation of Investigatory Powers Act (RIPA) Authorisations

RIPA is the legislation that regulates the use of surveillance by public bodies. Surveillance is one tool that may be used to obtain evidence in support of an investigation, where it can be demonstrated to be proportionate to the seriousness of the matter concerned, and where there is no other less intrusive means of obtaining the same information.

Because surveillance has the potential to be a particularly intrusive means of evidence gathering, the approval process requires authorisation by a nominated senior Hackney officer (Corporate Head of Audit, Investigations & Risk Management/Director/Chief Executive) and approval by a magistrate. Although Hackney will use its surveillance powers conferred by RIPA when it is appropriate to do so, no application has been made in the current financial year.

# 8. **Proceeds of Crime Act (POCA) Investigations**

POCA investigations can only be undertaken by accredited officers, as are currently employed by AAF. The Council's investigation processes are supported by POCA in four principal ways: -

• Providing access to financial information in connection with a criminal enquiry, subject to approval by Crown Court by way of a **Production Order**.

• Preventing the subject of a criminal enquiry from disposing of assets prior to a trial, where these may have been obtained from criminal activity, by use of a **Restraint Order**, subject to Court approval.

• Recognising that offenders should not be able to benefit from their criminal conduct through the use of **Confiscation Orders**. These allow the courts to confiscate any benefit that a defendant may have received as a result of their crime.

• Under the confiscation process the courts are also able to ensure that victims are compensated for their loss by way of a **Compensation Order.** 

Type of Order	Number authorised in period	2019/20 to date	2018/19 total
Production	4	10	4
Restraint	0	0	0
Compensation	0	1	0
Confiscation	1	2	2
Total	5	13	6

Table 5